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Promoting Green Deal Readiness in
the Eastern Partnership Countries

PROGRESS Policy Dialogue

Financing Instruments for Climate Change Adaptation in Agriculture in Moldova:
Stocktaking Findings and Next Steps

3 December 2025, 14:00–17:30

Radisson Blu Leogrand Hotel, Chisinau

Moderator
Mr. Krzysztof Michalak, Senior Programme Manager, Green Finance and Investment Division, OECD Environment Directorate

Introductory and Welcome Remarks

Ms. Martina Kolb
Programme Director,
PROGRESS, GIZ

Mr. Andrian Digolean
Secretary of State, Ministry
of Agriculture and Food
Industry

Ms. Aliona Rusnac
Secretary of State,
Ministry of Environment

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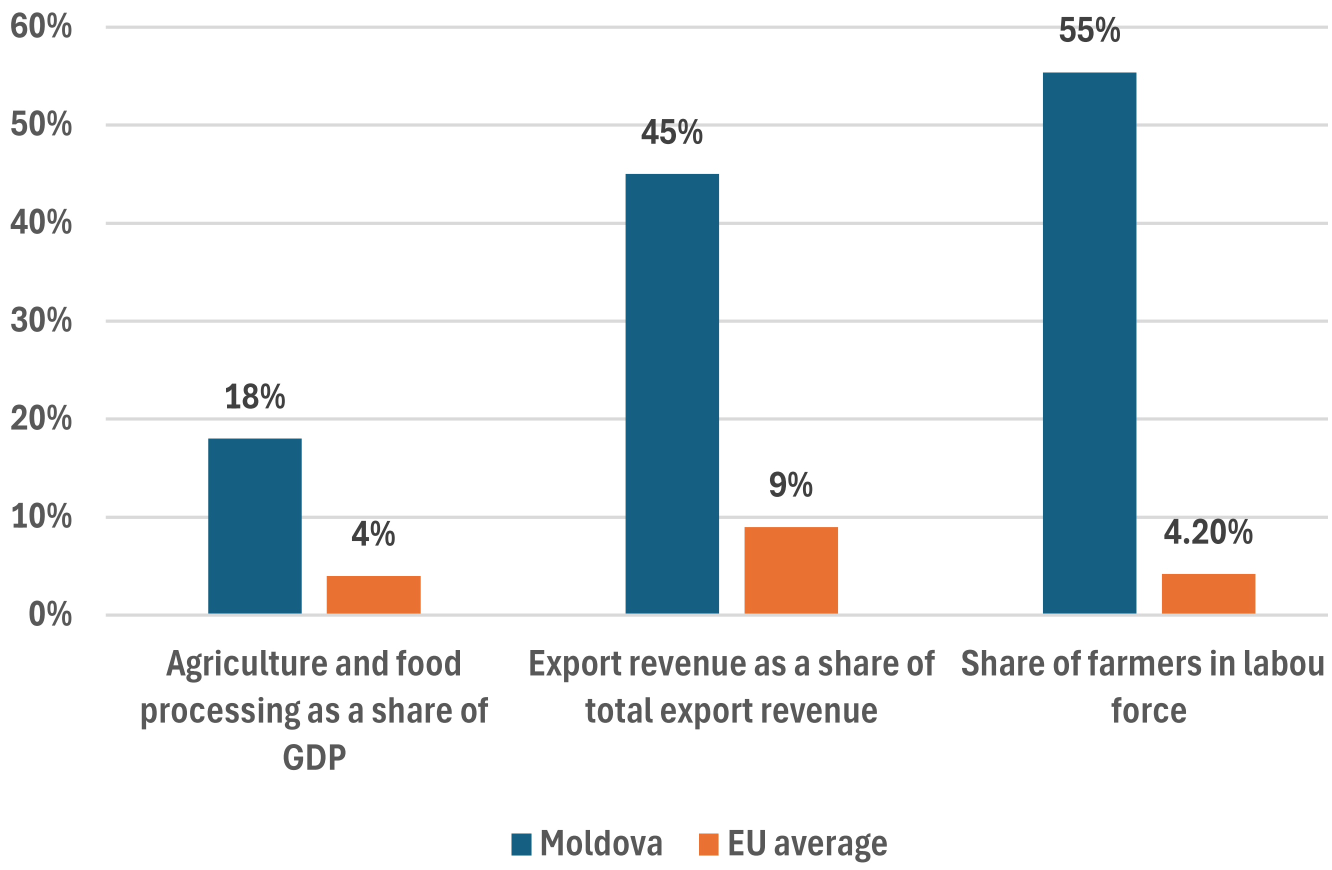
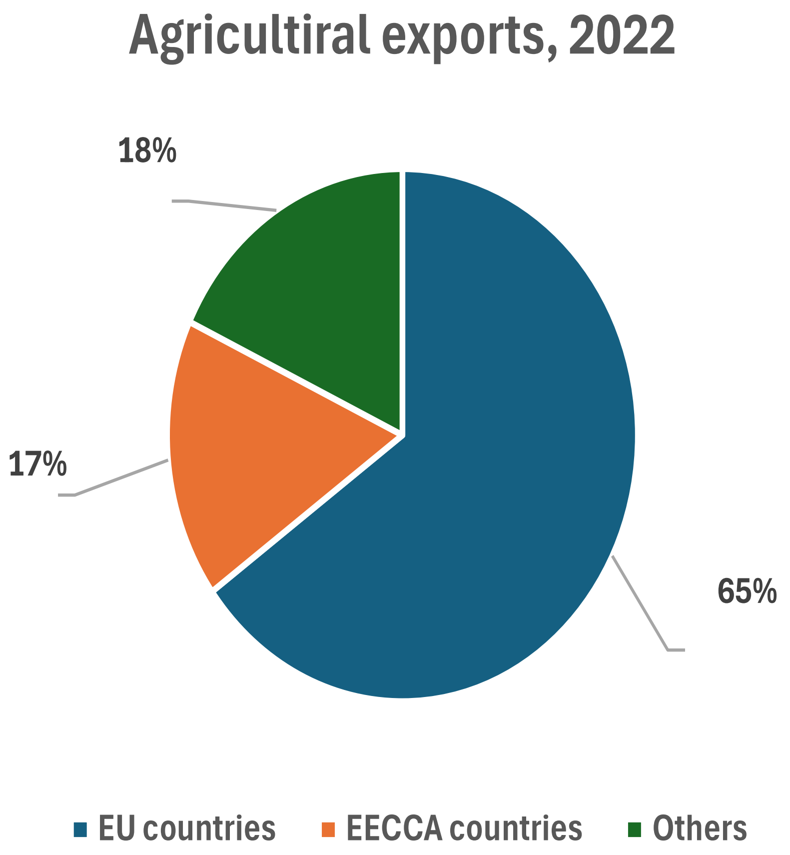
Stocktake on Moldova’s Financing Mechanisms for Climate Change Adaptation and Resilience in Agriculture

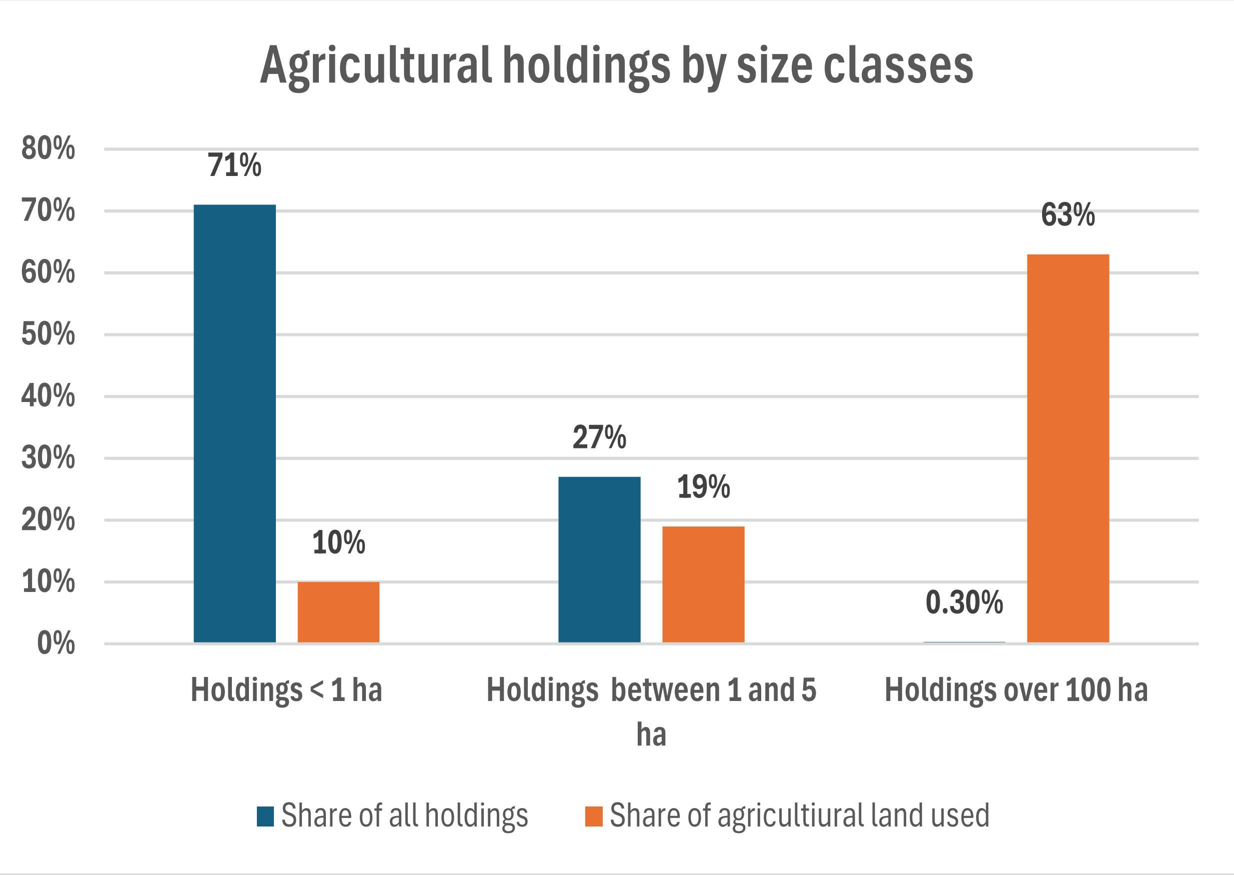
Ms. Nelly Petkova, OECD

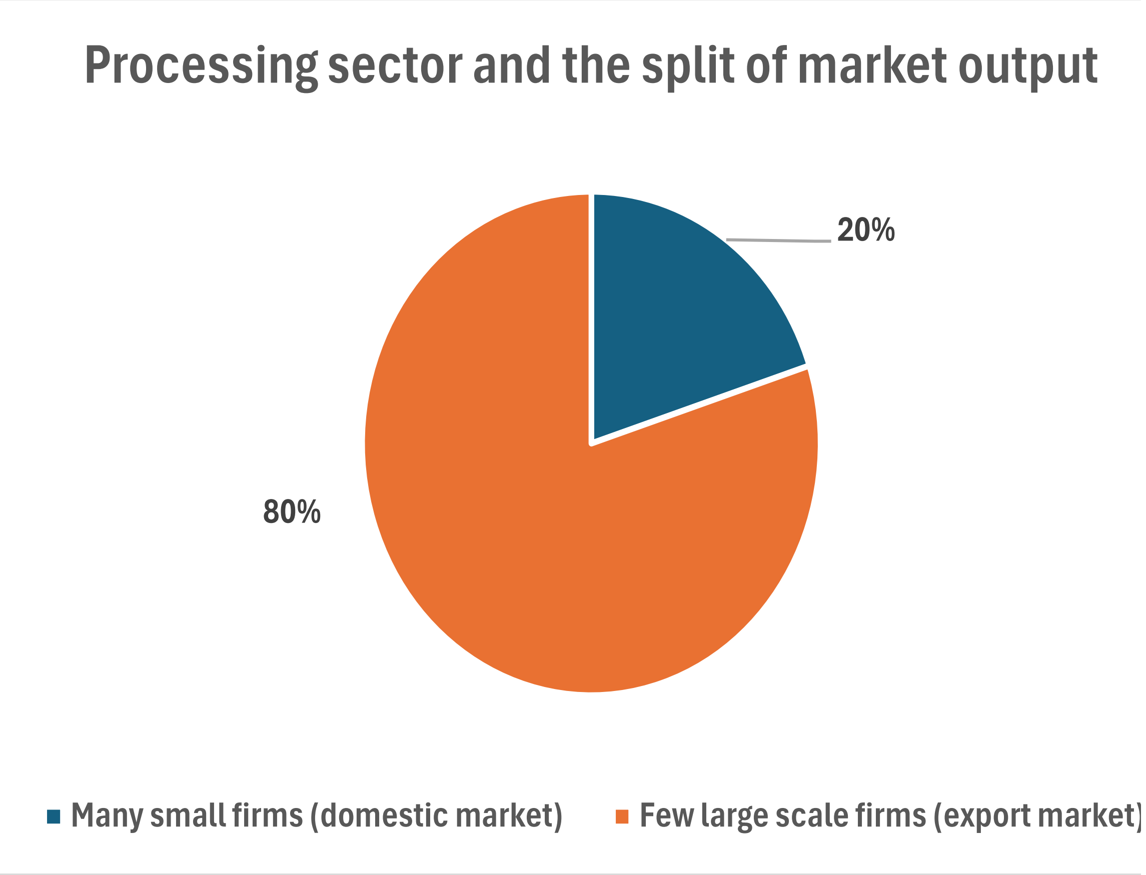
Moldova’s Agricultural Landscape I





Moldova's Agricultural Landscape II



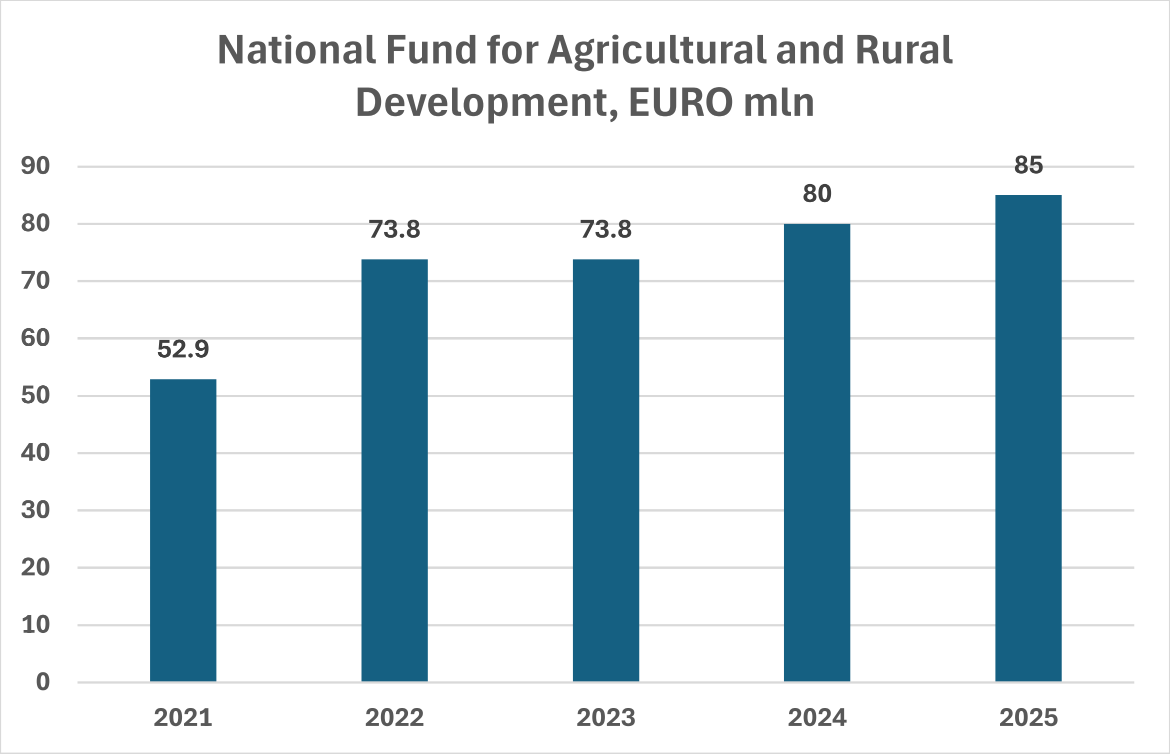


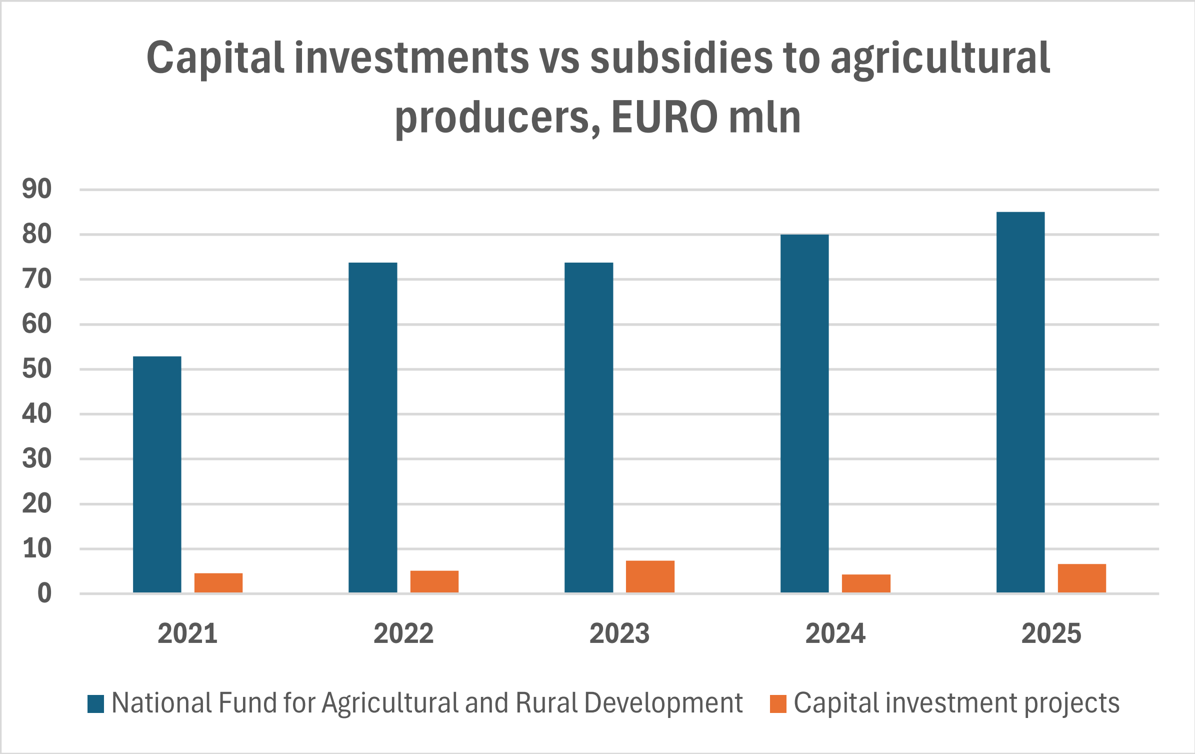
Climate change policy frameworks

- Extensive **policy framework** including adaptation measures in the agricultural sector:
  - National Development Strategy "European Moldova 2030"
  - National Climate Change Adaptation Programme until 2030 and Action Plan
  - National Strategy on Agriculture and Rural Development 2023-2030 aligned with EU requirements in preparation for EU accession and absorption of EU Common Agricultural Policy (CAP) funds
- Very **ambitious NDC 3.0** – 73% reduction of GHG emissions by 2030, 75% - by 2040, neutrality - by 2050
- **NDC until 2030** – Total estimated cost for implementing adaptation measures:
  - USD 1.2 -2.4 bln across all sectors (2030-40)
  - USD 276 mln in agriculture: USD 83 mln is envisaged to be covered by domestic sources (including private sector – about 1%) and USD 193 mln by international sources

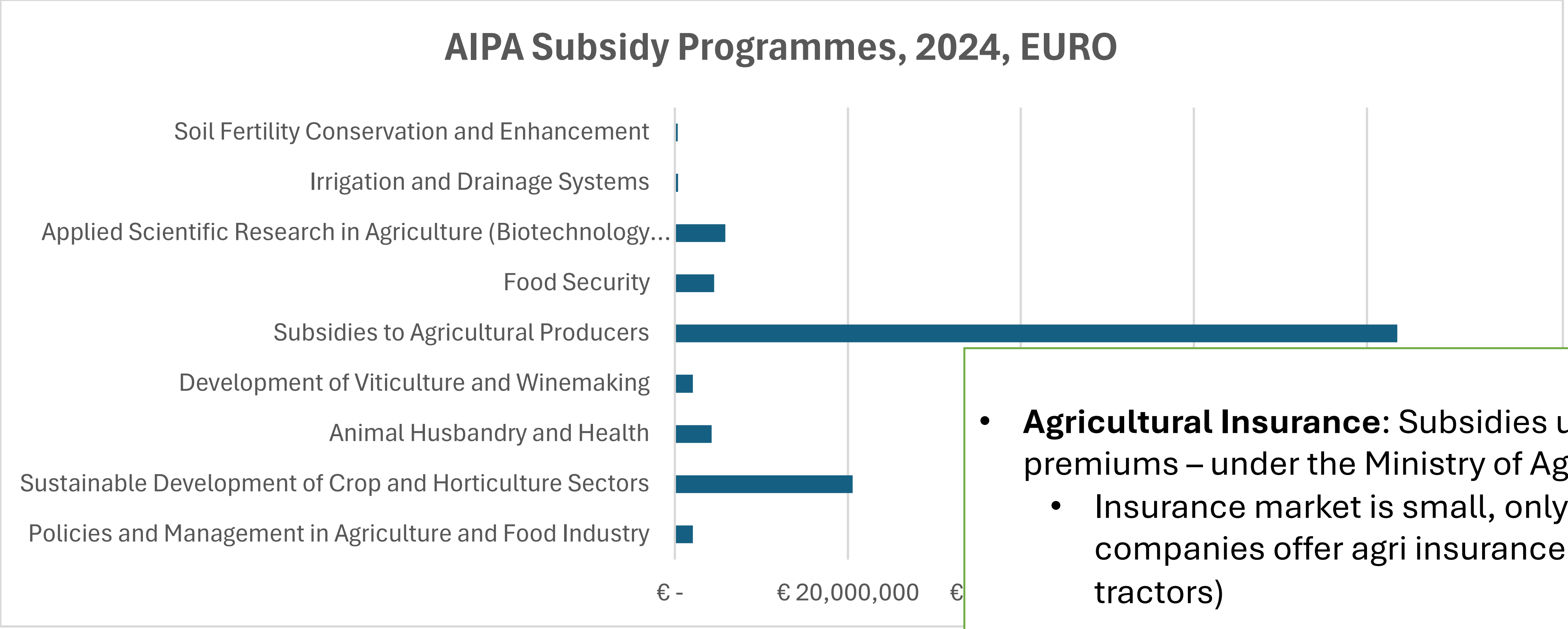
Public finance

Ministry of Agriculture and Food Industry (MAFI) and its Agency for Intervention and Payments in Agriculture (AIPA) manage agricultural subsidies - I





Ministry of Agriculture and Food Industry (MAFI) and its Agency for Intervention and Payments in Agriculture (AIPA) manage agricultural subsidies - II



- **Agricultural Insurance**: Subsidies up to 70% of premiums – under the Ministry of Agriculture
    - Insurance market is small, only 4 insurance companies offer agri insurance (e.g. tractors)

Public finance

Other instruments and institutions

- **Credit subsidy programmes:** Interest rate subsidies provided by:
  - **Livada Moldovei (Orchards of Moldova):** Targeting horticulture, including, sustainable investments, financed by an **EIB** 120 mln loan, disbursed through participating banks (MAIB, ProCredit)
  - **Programme "373"** - Interest rate subsidies + guarantees (up to 80%) for MSMEs, including in agriculture (agro-tourism, orchards), financed by the government and donors, managed by ODA (Organisation for Entrepreneuredhip Development), MDL 4 bln (EUR 204 mln) in 2025 disbursed through participating banks (MAIB, Victoria)
- **Agricultural leasing to farmers:**
  - **Agency for Development and Modernisation of Agriculture (ADMA) -** provides loans (0%-2% interest rate, no collateral required), grants, and lease of agri machinery, functions as a small revolving fund
  - **Agricultural Credit Facility**, launched in 2025, managed by the Ministry of Finance
- **World Bank -** 2 irrigation projects, managed by the Ministry of Finance and included under the capital investment part of the Ministry of Agriculture budget

Private finance sources

Commercial banks: MAIB, Victoria, ProCredit, loans but have their own agricultural portfolios, mostly active when government subsidies are available, + leasing products

Microfinance: Prime Capital, Microinvest – run after unbankable clients, that are not acceptable for banks

Rural Finance Corporation (set up with support by the World Bank and the Moldovan government) – provide somewhat cheaper credit to micro and small individuals and wholesale finance to rural Savings and Credit Associations

Equipment Producers providing leasing/credit options: Equipment producers / machine manufacturers lease the equipment to the farmer or provide upfront credit to him to buy the machine, way to avoid banks

Main challenges

Issues with **public expenditure management practices** when administering subsidy programmes. More of an issue than access to finance – huge debts and operational delays, data transparency

Public funding seems to benefit more **bigger farmers** / producers than smaller ones

Insufficient explicit public support for **adaptation investments**

Low financial literacy of farmers and agribusinesses remains a barrier for farmers' access to finance

Conclusions

- Moldova’s subsidy framework is progressively being aligned with **EU policies** to facilitate **integration** into the EU market but more needs to be done to improve financial planning and management of subsidy programmes
- The financial landscape is evolving – existing instruments **can be better adapted** to reflect adaptation needs in the sector
- A number of instruments already exist but the banking sector lending is **still marginal** – driven by subsidies
- To revitalise the agri insurance market, the **agri insurance programme** needs some improvements
- New instruments being developed – for instance, the **Law on Mutual Fund** to cover losses to farmers to catastrophic events (being developed by the Agricultural Chamber of Moldova)

Open Q&A discussion

Panel discussion: Main public finance sources

Mr. Isae Spînu
Head of the Operations, Organisation for Entrepreneurship Development (ODA)

Mr. Maxim Popov
Executive Director, Agency for Development and Modernisation of Agriculture (ADMA)

Ms. Alexa Corina
State Secretary, Ministry of Finance

Mr. Natan Garstea
Director, Department of Financial Stability, National Bank of Moldova

Mr. Serghei Ivanov
Head of Agriculture and Food Industry Committee, Parliament of the Republic of Moldova

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Open Q&A discussion

Panel discussion: Private finance sources

Mr. Vadim Culea

Head of SME Business Unit, MAIB

Ms. Alina Melnic

Deputy Head of the MSMEs Business Department, ProCredit Bank

Ms. Carmina Vicol

CEO, Prime Capital

Ms. Svetlana Lupascu,

President of the Union of Insurers of Moldova

Mr. Grigore Vieru

OECD Consultant

Discussion on Next Steps and Conclusions

Mr. Krzysztof Michalak
Senior Programme Manager,
OECD Environment Directorate

Ms. Alexandra Sian
Secretary of State, Ministry of
Agriculture and Food Industry

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